# Kirklees Local Area Profile 

GAMBLING ACT 2005

## 1. Introduction and Background

## The Licensing Objectives

In exercising most of their functions under the Gambling Act 2005, licensing authorities must have regard to the licensing objectives as set out in section 1 of the Act. The licensing objectives are:

- Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime
- Ensuring that gambling is conducted in a fair and open way
- Protecting children and other vulnerable persons from being harmed or exploited by gambling

It should be noted that the Gambling Commission has stated: "The requirement in relation to children is explicitly to protect them from being harmed or exploited by gambling".

The council is aware that, as per Section 153, in making decisions about premises licences and temporary use notices it should aim to permit the use of premises for gambling in so far as it thinks it is:

- in accordance with any relevant code of practice issued by the Gambling Commission
- in accordance with any relevant guidance issued by the Gambling Commission
- reasonably consistent with the licensing objectives and
- in accordance with the authority's statement of licensing policy


## Local Risk Assessment

It is a requirement of the Gambling Commission's Licence Conditions and Codes of Practice (LCCP), for licensees to assess the local risks to the licensing objectives posed by the provision of gambling facilities at their premises and have policies, procedures and control measures to mitigate those risks. In making risk assessments, licensees must take into account relevant matters identified in this policy.

In undertaking a local risk assessment the Council will expect the operator, as a minimum to take into account:

- whether the premises is in an area of deprivation
- whether the premises is in an area subject to high levels of crime and/or disorder
- the ethnic profile of residents in the area
- the demographics of the area in relation to vulnerable groups
- the location of services for children such as schools, playgrounds, and other areas where children will gather
- health information and data relating to gambling related harm

The local risk assessment should also show how vulnerable people, including people with gambling dependencies, are protected.

This Local Area Profile has been produced to aid applicants in giving careful consideration to the points above when making an application. The Council recognises that it cannot insist on
applicants using the local area profile when completing their risk assessments. However, an applicant who decides to disregard the profile may face additional representations and the expense of a hearing as a result.

## 2. Gambling Related Harm

The Local Government Association defines gambling related harm as:
"Any type of repetitive gambling that disrupts or damages personal, family or recreational pursuits. It can have many and varied impact, including on an individual's physical and mental health, relationships, housing and finances, and affect a wide range of people, such as families, colleagues and wider local communities." ${ }^{1}$

It is with this in mind that Kirklees Council seeks to ensure that gambling premises and license holders are aware of, and committed to ensuring that gambling activity is carefully monitored and that those at risk of gambling related harm are identified and offered appropriate support.

## Who is most at risk?

Research and evidence shows that there are a number of population groups who are more at risk of gambling related harm ${ }^{2}$. These are:

- Children, adolescents and young adults (including students)
- People with mental health issues, including those experiencing substance abuse problems
- Individuals from certain minority ethnic groups, such as Asian/Asian British, Black/Black British and Chinese/other ethnicity
- The unemployed
- The homeless
- Those with low intellectual functioning
- Problem gamblers seeking treatment
- People with financially constrained circumstances
- Those living in deprived areas


## What is the impact?

The impact of gambling can have a significant effect on an individual's physical, mental and social health. However, the impact can also extend beyond an individual - affecting relationships, families, friends, workplaces and communities. This is demonstrated below ${ }^{3}$ :

[^0]

Source: Health promotion resource guide for problem gambling prevention in Melbourne
North ${ }^{12}$

## 3. Our Approach to the Local Area Profile

Each locality with Kirklees has its own character and challenges. In order to assist applicants in completing their local risk assessments, the Council has published this Local Area Profile. The local area profile should be given careful consideration when making an application. Applicants may be asked to attend a meeting with licensing officers to discuss the profiles, appropriate measures to mitigate risk in the area and how they might be relevant to their application. The local area profile will be presented to any subsequent licensing sub-committee when they determine an application that has received representations.

The Council recognises that it cannot insist on applicants using the local area profile when completing their risk assessments. However, an applicant who decides to disregard the profile may face additional representations and the expense of a hearing as a result.

### 3.1 Creating the Kirklees Local Area Profile

A local area profile is an assessment of the key characteristics of Kirklees in the context of gambling-related harm. The information presented helps to provide a better understanding of the types of people that may be more vulnerable to gambling-related harm and where they are located.

We have used spatial analysis to visualise potential vulnerability to gambling-related harm in Kirklees. By mapping certain risk factors associated with gambling related harm we will identify areas of higher risk with regards to vulnerability to gambling-related harm.

Based on the evidence outlined in the section above about which groups may be most at risk of gambling-related harm, the following thematic data was mapped and used to create a 'Gambling Harm Risk Index':

- Deprivation (Index of Multiple Deprivation rankings)
- Unemployment
- Ethnic minorities
- Young people (aged 11-24)
- Crime and ASB rates

Each LSOA in the District was given score of $1-5$ for each of the factors, which were then combined to give an overall 'Gambling Harm Risk Score'; the higher the score, the more at risk an area's population may be to gambling-related harm.

To give additional context, the following point data was also mapped:

- Existing gambling establishments
- Educational establishments
- Community centres
- GP surgeries
- Places of worship
- Job centres

In order for the Local Area Profile to be meaningful are easy to use, we divided the District into ten locality areas:

## Gambling Local Area Profile - Ten Locality Split



## 4. The Local Area Profile

### 4.1 The Kirklees Area

Kirklees Council is situated in West Yorkshire, which contains 5 metropolitan councils in total. The council area has a population of approximately 440,000, making it the largest metropolitan district not based on a city in terms of population. The population has increased by $8.4 \%$ since 2002, and is predicted to rise a further $9.9 \%$ by 2030. The number of households is expected to increase $20 \%$ by 2039. In terms of area it is the third largest in West Yorkshire, covering 157 square miles. The council area is mainly rural in the south with a central urban area around large towns. The area also comprises of several smaller towns of varying sizes. These areas are shown on the map above.

Kirklees has a varied population - many ethnicities are represented, speaking a range of languages and bringing a cultural diversity to the region. A thriving student community based around the University of Huddersfield attracts students from around the world. 21\% of the Kirklees population are from an ethnic minority background; significantly higher than the Yorkshire \& Humber average of $11 \%$ and the national average of $14 \%$. Some parts of Kirklees are much more ethnically diverse than others, with high numbers of ethnic minority groups around Dewsbury, Batley and Huddersfield town centre, but very low numbers in other areas, particularly the South of the district.

Life expectancy and healthy life expectancy (the number of years lived in good health) have been increasing in Kirklees, but there are big inequalities in life expectancy and healthy life expectancy across the District depending on whether someone lives in a more deprived or less deprived area. Kirklees contains areas of high and low deprivation, with regions of highest deprivation found in some of the more densely populated urban areas to the north and east (including parts of Huddersfield, Dewsbury and Batley), and lower levels of deprivation found in the more sparsely populated rural areas to the south and west (including the Colne and Holme Valleys, Denby Dale and Kirkburton). We also know that those living in some of the most deprived areas of the District are more vulnerable to a wide range of health and wellbeing issues, such as smoking, obesity, etc.

The maps below show the risk levels for gambling harm across the 'ten localities' of Kirklees. Applicants are encouraged to identify the risk level of the area in which they are proposing to make an application and address any local issues around the risk of gambling-related harm. Any areas with a score of 15.4 - 18 are considered very high risk (identifiable by the darkest shade of red) and applications for these areas may be subject to a formal hearing to determine the application, if the licensing authority do not think the operator has considered the risks appropriately. This local area profile is to be considered alongside the other criteria and restrictions set out in the Statement of Principles.

Maps showing the prevalence of each individual risk factor in an area can be found at Appendix 1. Applicants are encouraged to consult these to gain a fuller understanding of the local context and issues in the area in which they are proposing to open an establishment. If required, larger copies of maps are available upon request. Please contact licensing@kirklees.gov.uk

### 4.2 Batley

There are no areas of Birstall \& Birkenshaw identified as very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.

Gambling Local Area Profile - All Risk Factors Combined - Batley


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### 4.3 Birstall \& Birkenshaw

There are no areas of Birstall \& Birkenshaw identified as very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.

Gambling Local Area Profile - All Risk Factors Combined - Birstall and Birkenshaw


### 4.4 Colne Valley

There are no areas of Colne Valley identified as very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.

## Gambling Local Area Profile - All Risk Factors Combined - Colne Valley



### 4.5 Denby Dale \& Kirkburton

There are no areas of Denby Dale \& Kirkburton identified as very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.

Gambling Local Area Profile - All Risk Factors Combined - Denby Dale and Kirkburton



### 4.6 Dewsbury

In Dewsbury, there is one LSOA which is considered to be very high risk; this is highlighted in the darkest shade of red below.

Closer scrutiny of applications will take place where they fall within, or near to, the areas highlighted as high risk. Operators applying for licences, or varying licences within these areas, will have to demonstrate, via their local risk assessments, that they have considered the risks identified and have taken the necessary and appropriate steps to mitigate those risks.


The following postcodes fall within this high risk area:

| WF12 9TA | WF12 9AT |
| :--- | :--- |
| WF13 1FF | WF12 9AU |
| WF12 9AS | WF12 9LT |
| WF12 9BA | WF12 9PJ |
| WF12 9JS | WF12 9PN |
| WF12 9JT | WF12 9PR |
| WF12 9JU | WF12 9PS |
| WF12 9JX | WF12 9PT |
| WF12 9LD | WF12 9PU |
| WF12 9LE | WF12 9AQ |
| WF12 9LF | WF12 9PP |
| WF12 9LG | WF12 9LN |
| WF12 9LH | WF12 9AH |
| WF12 9LP | WF13 1XH |
| WF12 9LR | WF12 9AP |
| WF12 9LS | WF13 1XL |
| WF12 9LY | WF12 9AW |
| WF12 9LZ | WF12 9BE |
| WF12 9NP | WF12 9PW |
| WF12 9NS | WF12 9AE |
| WF12 9LA | WF12 9AR |
| WF12 9LB | WF12 9AN |
| WF12 9LW | WF12 9LQ |
| WF12 9BD | WF12 9AF |
| WF12 9BQ | WF12 9LJ |
| WF12 9AG | WF12 9PH |
|  |  |
|  |  |
|  |  |

### 4.7 Holme Valley

There are no areas of Holme Valley identified as very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.

## Gambling Local Area Profile - All Risk Factors Combined - Holme Valley



### 4.8 Huddersfield North and Huddersfield South

Huddersfield North and Huddersfield South contain two very high risk LSOAs which fall into both area; these are highlighted in the darkest shade of red on the maps below

Closer scrutiny of applications will take place where they fall within, or near to, the areas highlighted as high risk. Operators applying for licences, or varying licences within these areas, will have to demonstrate, via their local risk assessments, that they have considered the risks identified and have taken the necessary and appropriate steps to mitigate those risks.

## Gambling Local Area Profile - All Risk Factors Combined - Huddersfield North



Gambling Local Area Profile - All Risk Factors Combined - Huddersfield South


The following postcodes fall within these high risk areas:

| HD1 2AN | HD1 1DT | HD1 2PU | HD1 2DT | HD1 2QE | HD1 5DG | HD1 6JH |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| HD1 2PT | HD1 1ER | HD1 2SU | HD1 2EF | HD1 6AH | HD1 5AW | HD1 6 J |
| HD1 1DR | HD1 1DD | HD1 2TH | HD1 2BP | HD1 6QT | HD1 5AT | HD1 6JL |
| HD1 1DY | HD1 1DL | HD1 2UR | HD1 2EP | HD1 6QX | HD1 5DL | HD1 6JN |
| HD1 1QA | HD1 1QF | HD1 2BW | HD1 2JD | HD1 6HQ | HD1 5DQ | HD1 6JW |
| HD1 1BQ | HD1 1BA | HD1 2EH | HD1 2LR | HD1 6QS | HD1 6AL | HD1 6NJ |
| HD1 1DU | HD1 1BT | HD1 2JY | HD1 2QD | HD1 6QR | HD1 6BR | HD1 6NN |
| HD1 2EX | HD1 1BX | HD1 2PZ | HD1 2QJ | HD1 1QT | HD1 6HU | HD1 6NW |
| HD1 1SG | HD1 1EG | HD1 2QA | HD1 2JF | HD1 2DN | HD1 6NG | HD1 6PU |
| HD1 1QX | HD1 1EH | HD1 2QF | HD1 2AA | HD1 1QS | HD1 6BA | HD1 6AY |
| HD1 1BY | HD1 1RL | HD1 2RA | HD1 2AX | HD1 1DG | HD1 6BG | HD1 6BE |
| HD1 1NP | HD1 1BU | HD1 2SQ | HD1 2AZ | HD1 4AD | HD1 6BW | HD1 6JP |
| HD1 1NY | HD1 2AD | HD1 2DX | HD1 2BU | HD1 2QT | HD1 6BL | HD1 6BY |
| HD1 1PB | HD1 2AL | HD1 2EG | HD1 2SX | HD1 1QY | HD1 6HY | HD1 6AP |
| HD1 1QH | HD1 2AR | HD1 2 JJ | HD1 2BR | HD1 1AA | HD1 6JB | HD1 6BN |
| HD1 1QJ | HD1 2BQ | HD1 2PY | HD1 2HG | HD1 6AJ | HD1 6JE | HD1 6DD |
| HD1 1QQ | HD1 2BT | HD1 2RD | HD1 2HE | HD1 1ED | HD1 6JF | HD1 6AR |
| HD1 1QZ | HD1 2EA | HD1 2RS | HD1 2BB | HD1 1RW | HD1 6DZ | HD1 6NB |
| HD1 1RA | HD1 2EW | HD1 2RT | HD1 2HA | HD1 1RY | HD1 6HZ | HD1 6AE |
| HD1 1ES | HD1 2LE | HD1 2ET | HD1 2HL | HD1 1EB | HD1 6JA | HD1 5AA |
| HD1 1BG | HD1 2LF | HD1 2SP | HD1 2RX | HD1 6AS | HD1 6JG | HD1 6BZ |


| HD5 9AD | HD1 6PP | HD1 6PX | HD1 2NX | HD1 4BP |
| :---: | :---: | :---: | :---: | :---: |
| HD5 9AN | HD1 6PW | HD2 1YG | HD1 3HR | HD1 4BZ |
| HD1 6RA | HD1 6PH | HD1 6AQ | HD1 3HU | HD1 4HA |
| HD1 6SB | HD1 6PR | HD1 1RF | HD1 3HY | HD1 4RN |
| HD1 6RX | HD1 6PT | HD1 6AF | HD1 3HZ | HD1 4RU |
| HD1 6SD | HD1 6RJ | HD1 2DR | HD1 3JB | HD1 4RY |
| HD5 9BA | HD1 6PS | HD1 2HF | HD1 3LE | HD1 4SE |
| HD5 9AB | HD1 6PF | HD1 6QB | HD1 3LF | HD1 2NS |
| HD5 9AE | HD2 1YB | HD1 1QL | HD1 4SF | HD1 3EB |
| HD1 6RZ | HD1 6PD | HD1 1DJ | HD1 4AZ | HD1 2 JL |
| HD5 9BS | HD2 1YD | HD1 6AX | HD1 4BB | HD1 2JT |
| HD5 9AF | HD2 1YF | HD1 6BX | HD1 4BD | HD1 3HJ |
| HD1 6NA | HD1 6DE | HD5 9AA | HD1 4BE | HD1 3HW |
| HD1 6PG | HD1 2QR | HD1 1DE | HD1 4BG | HD1 4BA |
| HD1 6PE | HD1 2QB | HD1 1LE | HD1 4BL | HD1 4DL |
| HD1 6NS | HD1 6ND | HD1 1SW | HD1 4BN | HD1 4BU |
| HD1 6NX | HD1 2ES | HD1 1TA | HD1 4EU | HD1 4AJ |
| HD1 6NY | HD1 5AN | HD1 2DW | HD1 4RP | HD1 4AN |
| HD1 6NZ | HD5 9AL | HD1 2SN | HD1 4RT | HD1 4SR |
| HD1 6PA | HD1 2QY | HD1 6NL | HD1 4RX | HD1 4BX |
| HD1 6PB | HD1 6QE | HD1 6PZ | HD1 4RZ | HD1 2JN |
| HD1 6PJ | HD1 2BN | HD1 6SE | HD1 4SG | HD1 3JD |
| HD1 6PL | HD1 6NE | HD1 2RB | HD1 4SH | HD1 2JS |
| HD1 6PN | HD1 6BT | HD1 1DA | HD1 4SJ | HD1 2TG |
| HD1 6BB | HD1 1RD | HD1 1ST | HD1 4SS | HD1 3LD |
| HD1 1RX | HD1 6DG | HD1 1SU | HD4 5AE | HD1 3FH |
| HD1 6NT | HD1 6NU | HD1 9JT | HD1 3JA | HD1 3FJ |
| HD1 1SR | HD1 2ER | HD4 5AA | HD1 4SD | HD1 3FL |
| HD1 6AG | HD1 1DH | HD4 5AD | HD1 1SE | HD1 2NU |
|  |  |  |  | HD1 4RL |
|  |  |  |  | HD1 2JA |
|  |  |  |  | HD1 4BS |

### 4.9 Mirfield

There are no areas of Mirfield identified as very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.


### 4.10 Spen

There are no areas of Spen considered to be very high risk. However, gambling related harm can happen in any area. Applicants proposing to open an establishment here are still encouraged to consider the detailed maps in Appendix 1 and provide details of how they will mitigate for gambling related harm.

## Gambling Local Area Profile - All Risk Factors Combined - Spen



## Gambling Local Area Profile - All Risk Factors Combined - Batley



## Gambling Local Area Profile - Index of Multiple Deprivation (2015) - Batley



## Gambling Local Area Profile - Percentage Unemployment - Batley



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## Gambling Local Area Profile - Percentage Ethnic Minorities - Batley



## Gambling Local Area Profile - Percentage 11 to 24 Year Olds - Batley



Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Batley


Gambling Local Area Profile - All Risk Factors Combined - Birstall and Birkenshaw

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Gambling Local Area Profile - Percentage Unemployment - Birstall and Birkenshaw


## Gambling Local Area Profile - Percentage Ethnic Minorities - Birstall and Birkenshaw



## Gambling Local Area Profile - Percentage 11 to 24 Year Olds - Birstall and Birkenshaw


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## Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Birstall and Birkenshaw



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## Gambling Local Area Profile - All Risk Factors Combined - Colne Valley



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## Gambling Local Area Profile - Index of Multiple Deprivation (2015) - Colne Valley



## Gambling Local Area Profile - Percentage Unemployment - Colne Valley



## Gambling Local Area Profile - Percentage Ethnic Minorities - Colne Valley




## Gambling Local Area Profile - Percentage 11 to 24 Year Olds - Colne Valley



Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Colne Valley


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Gambling Local Area Profile - Index of Multiple Deprivation (2015) - Denby Dale and Kirkburton


## Gambling Local Area Profile - Percentage Unemployment - Denby Dale and Kirkburton



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## Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Denby Dale and

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Gambling Local Area Profile - All Risk Factors Combined - Holme Valley

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Gambling Local Area Profile - Index of Multiple Deprivation (2015) - Holme Valley


## Gambling Local Area Profile - Percentage Unemployment - Holme Valley



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## Gambling Local Area Profile - Percentage 11 to 24 Year Olds - Holme Valley



## Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Holme Valley


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Gambling Local Area Profile - All Risk Factors Combined - Huddersfield North



## Gambling Local Area Profile - Percentage Unemployment - Huddersfield North



## Gambling Local Area Profile - Percentage Ethnic Minorities - Huddersfield North




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## Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Huddersfield North



Gambling Local Area Profile - All Risk Factors Combined - Huddersfield South

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- Education Fadilites

4. Community Centres

+ GP Surgeries
* Places of Worship

Job Centres
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$7.6000-10.2000$
10.2000-12.8000
$12.8000-15.4000$
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## Gambling Local Area Profile - Index of Multiple Deprivation (2015) - Huddersfield South



Gambling Local Area Profile - Percentage Unemployment - Huddersfield South


## Gambling Local Area Profile - Percentage Ethnic Minorities - Huddersfield South



## Gambling Local Area Profile - Percentage 11 to 24 Year Olds - Huddersfield South


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- Gambling Establishme
- Education Facildes
+ GP Surgeries
$\star$ Places of Worship
Job Centres
Percentage 11-24 Year Olds
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$15-19$
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$-19-26$
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## Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Huddersfield South



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Gambling Local Area Profile - All Risk Factors Combined - Spen


## Gambling Local Area Profile - Index of Multiple Deprivation (2015) - Spen



## Gambling Local Area Profile - Percentage Unemployment - Spen



## Gambling Local Area Profile - Percentage Ethnic Minorities - Spen


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## Gambling Local Area Profile - Percentage 11 to 24 Year Olds - Spen



## Gambling Local Area Profile - Crime \& Antisocial Behaviour Incidence - Spen




[^0]:    ${ }^{1}$ Tackling gambling related harm; a whole council approach; Local Government Association and Public Health England; 2018.
    ${ }^{2}$ Tackling gambling related harm; a whole council approach; Local Government Association and Public Health England; 2018.
    ${ }^{3}$ Tackling gambling related harm; a whole council approach; Local Government Association and Public Health England; 2018.

